



# Organization, funding and prioritization of natural hazards on national (and county) roads in Norway

Heidi Kristin Bjordal

Legislation and Regulatory Authority, Directorate of Public Roads

# Contents



Statens vegvesen

- About the road sector in Norway
- Landslides and avalanches on Norwegian roads
- Inventory of landslide and avalanche exposed roads
- Avalanche / landslide hazard index

# Norwegian Road network

- 10 500 km national roads
- 44 000 km county roads

- 2015:



**Statens vegvesen**  
Norwegian Public Roads  
Administration



- 2020:
- Regional reform





Statens vegvesen



**Statens vegvesen**

Norwegian Public Roads  
Administration

**N** Nye  
Veier



**Finnmark fylkeskommune**

Finnmárkku fylkkagielda  
Finmarkun fylkinkomuuni



**Nordland**  
FYLKESKommUNE



**Vestland**  
fylkeskommune



**Møre og Romsdal**  
fylkeskommune



**Troms fylkeskommune**  
Romssa fylkkasuohkan  
Tromssan fylkinkomuuni



**Vestfold**  
FYLKESKommUNE



Oslo



**ØSTFOLD**  
FYLKESKommUNE



**AGDER**  
fylkeskommune



**BUSKERUD**  
FYLKESKommUNE



**Innlandet**  
fylkeskommune



**Rogaland**  
fylkeskommune



**Trøndelag fylkeskommune**  
Trööndelagen fylhkentjielte



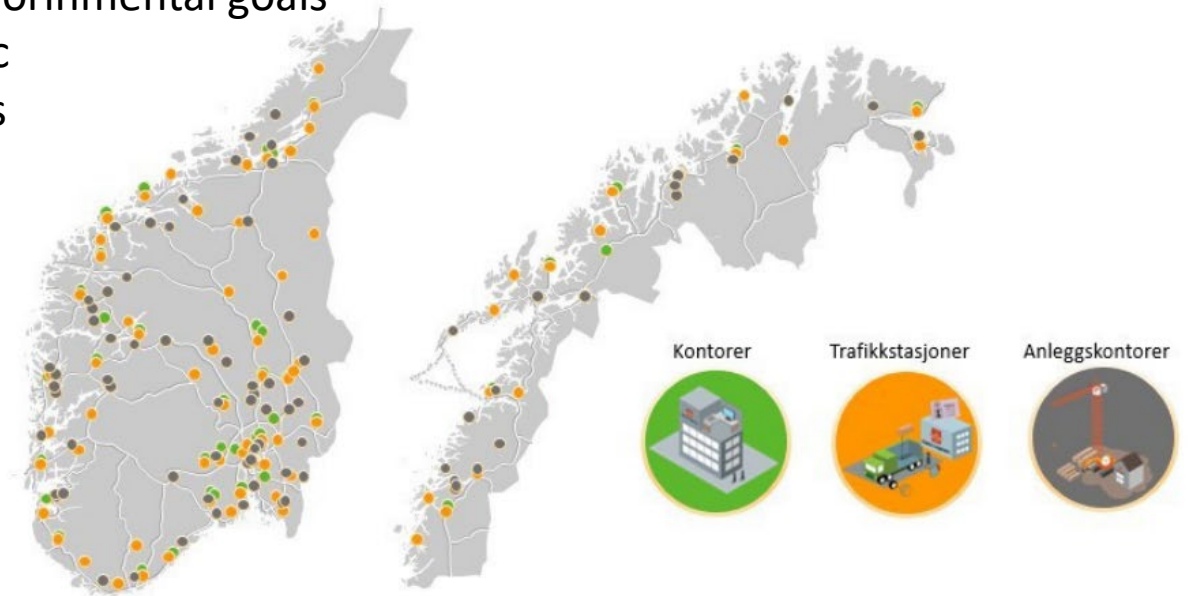
**Telemark**  
FYLKESKommUNE



**AKERSHUS**  
FYLKESKommUNE

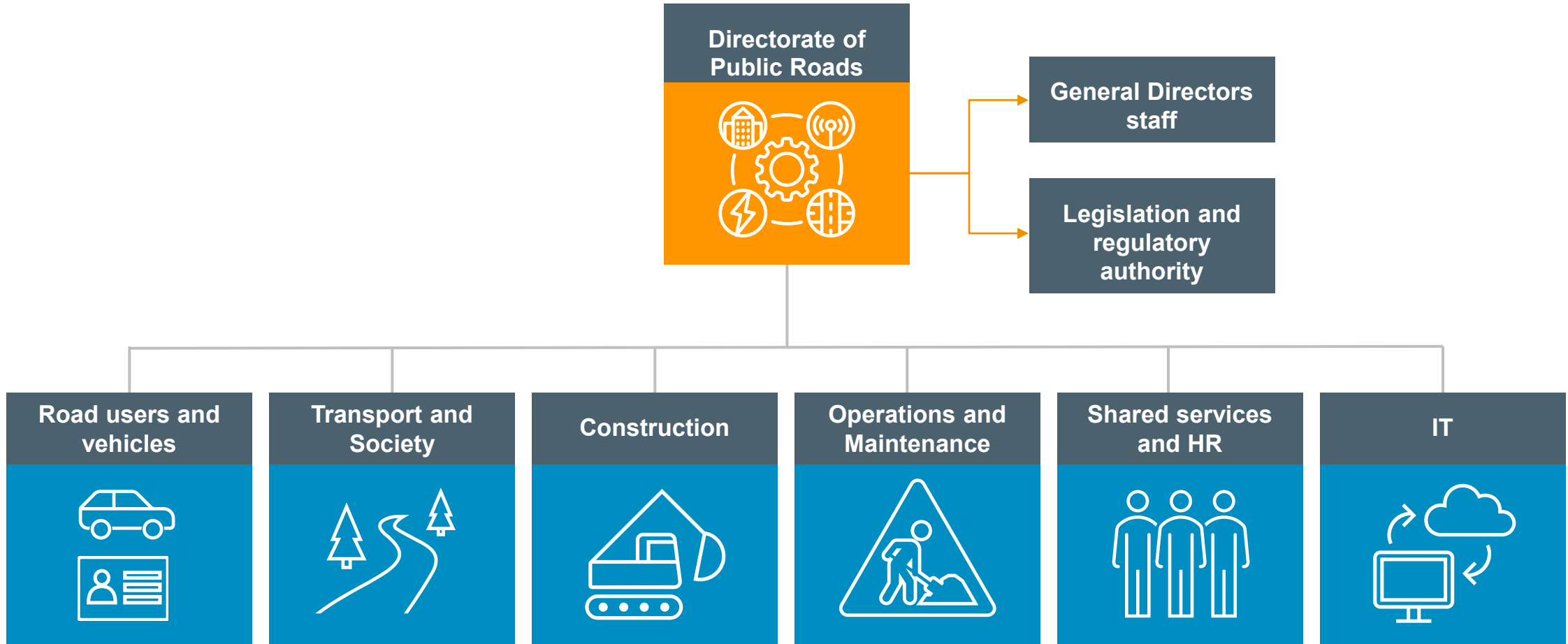
# Norwegian Public Roads Administration

- Governmental body under the Ministry of Transport and Communications
- Three different roles:
  - Professional body
  - Developer
  - Regulatory authority
- Develop an efficient, environmentally friendly and safe transport system through
  - More cost efficient use of funding
  - Efficient use of new technology
  - Contribute to the fulfillment of Norway's climate and environmental goals
  - Vision zero for fatalities and serious injuries in road traffic
  - Easier travel and increased competitiveness for businesses





# The Norwegian Public Roads Administration consist of a Directorate of Public Roads and six divisions



# National Transport Plan



## Meld. St. 14

(2023–2024)

Melding til Stortinget

Nasjonal transportplan 2025–2036



- The National Transport Plan presents the governments transport policy and long-term plan for development of the transportation system.
- The overarching transport polic goal is to achieve “*An efficient, environmentally friendly, and safe transportation system throughout the country by 2050.*”
- The plan was published in March 2024, will be debated in the parliament before summer



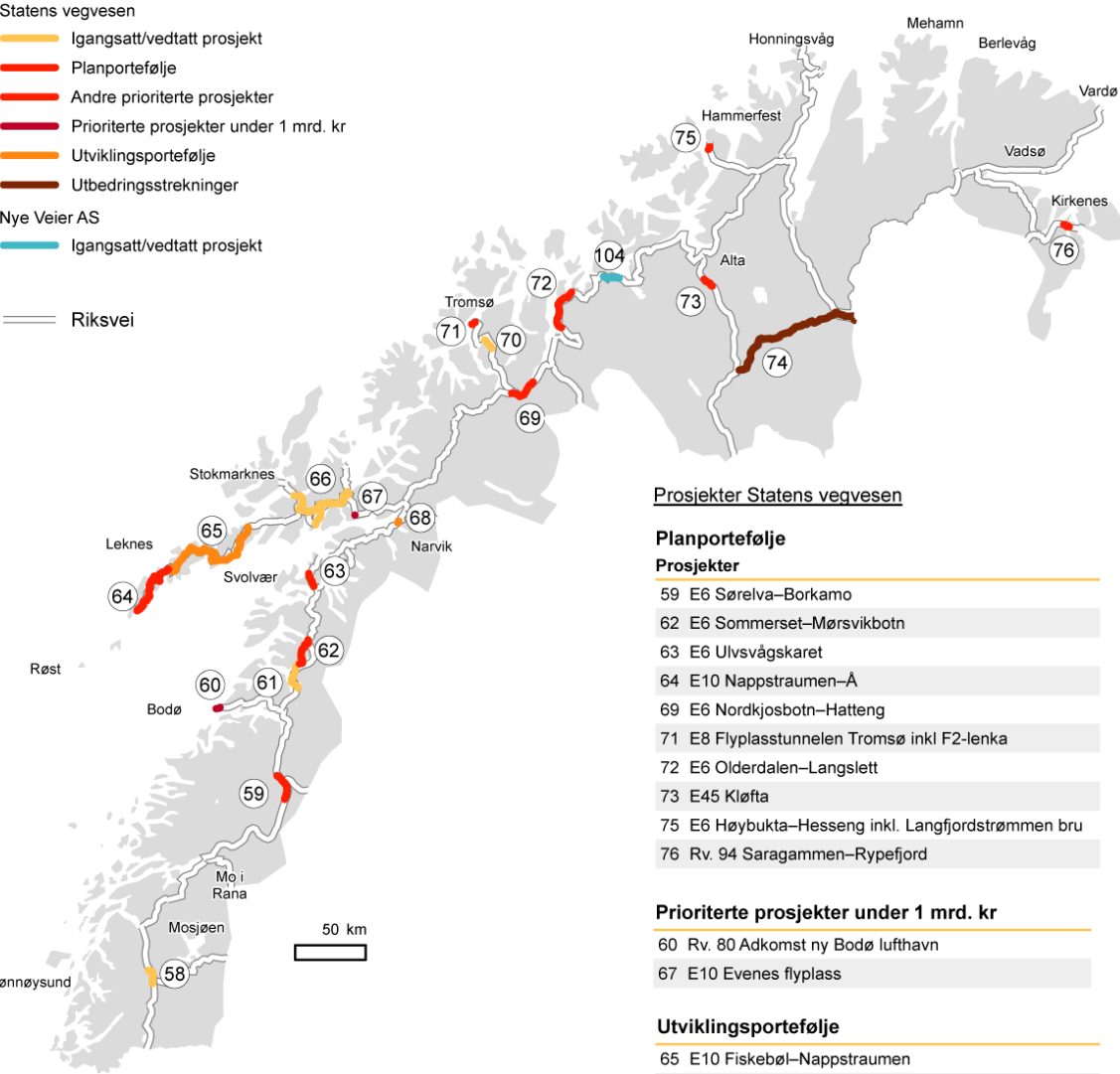
Statens vegvesen

- Igangsatt/vedtatt prosjekt
- Planportefølje
- Andre prioriterte prosjekter
- Prioriterte prosjekter under 1 mrd. kr
- Utviklingsportefølje
- Utbedringsstrekninger

Nye Veier AS

- Igangsatt/vedtatt prosjekt

Riksvei



Prosjekter Statens vegvesen

**Planportefølje**

**Prosjekter**

- 59 E6 Særelva–Borkamo
- 62 E6 Sommerset–Mørsvikbotn
- 63 E6 Ulsvågs karet
- 64 E10 Nappstraumen–Å
- 69 E6 Nordkjotsbotn–Hatteng
- 71 E8 Flyplasstunnelen Tromsø inkl F2-lenka
- 72 E6 Olderdalen–Langslett
- 73 E45 Kløfta
- 75 E6 Høybukta–Hesseng inkl. Langfjordstrømmen bru
- 76 Rv. 94 Saragammen–Rypefjord

**Prioriterte prosjekter under 1 mrd. kr**

- 60 Rv. 80 Adkomst ny Bodø lufthavn
- 67 E10 Evenes flyplass

**Utviklingsportefølje**

- 65 E10 Fiskebøl–Nappstraumen
- 68 E6 Narviktunnelen

**Utbedringsstrekninger**

- 74 Rv. 92 Kirkenes–Gjevdneguoikka

**Igangsatt/vedtatt prosjekt**

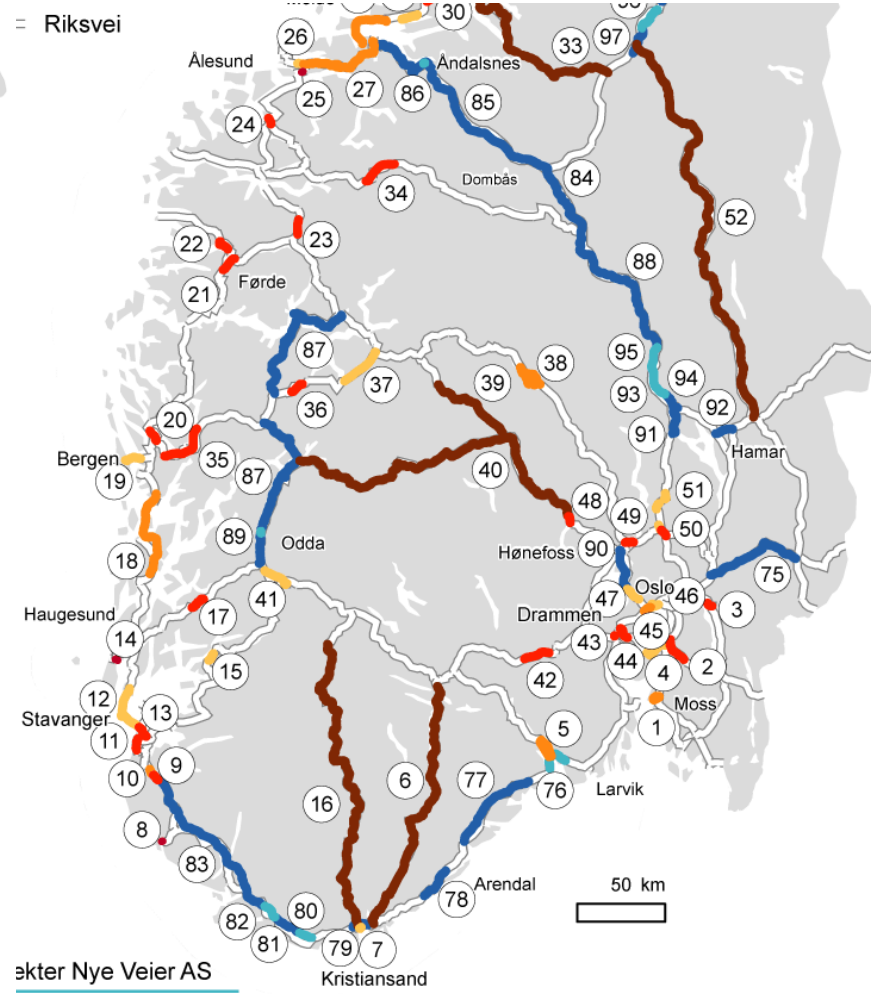
- 58 E6 Helgeland sør, Svenningselv–Lien
- 61 E6 Megården–Sommerset
- 66 E10/rv. 85 Tjeldsund–Gullesfjordbotn–Langvassbukt
- 70 E8 Sørbotn–Laukslett

Prosjekter Nye Veier AS

**Igangsatt/vedtatt prosjekt**

- 104 E6 Kvænangsfjellet

**Riksvei**



**Prosjekter Nye Veier AS**

- 16 Kongsvinger–E6
- 18 Tvedestrand–Bamble
- 18 Grimstad–Arendal
- 18 Ytre ringvei
- 39 Blørstad–Lyngdal
- 39 Lyngdal–Ålgård

**Igangsatt/vedtatt prosjekt**

- 76 E18 Rugtvedt–Langangen
- 80 E39 Mandal–Blørstad
- 82 E39 Lyngdal Ø–Lyngdal V
- 86 E136 Veblungsnes

**Igangsatt/vedtatt prosjekt**

- 4 E134 Oslofjordforbindelsen, byggetrinn 2
- 7 E18/E39 Gartnerløkka–Kolsdalen
- 12 E39 Bergefjord

- 13 E39 Smiene–Harestad
- 17 E134 Bakka–Mø
- 20 E39 Ringveg øst, Vågsbotn–Klauvaneset
- 21 E39 Storehaugen–Førde
- 22 Rv. 5 Erdal–Naustdal
- 23 E39 Klakegg–Byrkjelo
- 24 E39 Volda–Furene
- 30 E39 Bjerkeset–Astad
- 34 Rv. 15 Strynefjell
- 36 E16 Hylland–Slæn
- 42 E134 Saggrenda–Elgsjø
- 43 Rv. 291 Holmenbrua
- 44 E134 Dagslett–E18, Vikar
- 48 Rv. 7 Ørgenvika–Kittilsvik
- 49 E16 Nymoen–Eggemoen
- 50 Rv. 4 Grua–Roa

**Andre prioriterte prosjekter**

- 11 Rv. 509 Kontinentalveien–Hagakrossen
- 31 Rv. 70 Vikansvingen–Kontrollplassen
- 35 Fellesprosjektet Arna–Stanghelle

**Prioriterte prosjekter under 1 mrd. kr**

- 8 Rv. 426 Eigerøy bru
- 14 E134 Helganeskrysset–arm Husøy
- 25 E39 Veibustkrysset
- 54 E6 Langnesberga

**Utviklingsportefølje**

- 1 Rv. 19 Moss
- 5 Rv. 36 Skjelsvik–Skyggestein
- 10 E39 Osli–Figgio
- 18 E39 Ådland–Svegatjørn (Hordfast)
- 27 E39 Breivika (ved Ålesund)–Ørskogfjellet og Ørskogfjellet–Vik
- 28 E39 Vik–Molde



# Planned budgets 2025-2036

Tabell 13.4 Økonomiske rammer til riksveier. Statlige midler og annen finansiering. Mrd. 2024-kr

Formål	Budsjett 2024	NTP, årlig gj.snitt 2025–2030	NTP, årlig gj.snitt 2031–2036	NTP, totalt 2025–2036
Forvaltning	7,0	7,3	7,3	87,7
Drift og vedlikehold	9,7	11,6	12,8	146,3
Investeringer, hvorav:	14,2	17,0	20,9	227,6
– mindre investeringer	4,7	5,7	7,2	77,1
– store investeringer	9,5	11,4	13,7	150,5
Bompengetilskudd	0,7	0,7	0,6	7,8
Tilskudd riksveiferjer, netto	2,6	2,3	2,2	26,9
Sum Statens vegvesen	34,3	38,8	43,9	496,2
Sum Nye Veier AS	6,5	6,5	6,5	78,1
Sum riksveier	40,8	45,3	50,4	574,3
Anslag bompenger	14,8	-	-	100,3

Tabell 13.5 Økonomiske rammer til fylkesvei. Mrd. 2024-kr

Formål	Budsjett 2024	NTP, årlig gj.snitt 2025–2030	NTP, årlig gj.snitt 2031–2036	NTP, totalt 2025–2036
Rammetilskudd til fylkeskommuner, hvorav:	3,7	4,8	5,6	62,1
– opprusting og fornying av fylkesveinettet <sup>1</sup>	2,2	3,0	3,8	41,1
– ras- og skredsikring fylkesvei	0,9	1,1	1,2	13,8
– kompensasjon forskrift om tunnelsikkerhet	0,6	0,6	0,6	7,3
Øremerkede tilskudd <sup>2</sup>	0,4	0,3	0,1	2,9
Sum prioritering til fylkesvei	4,1	5,1	5,7	65,0

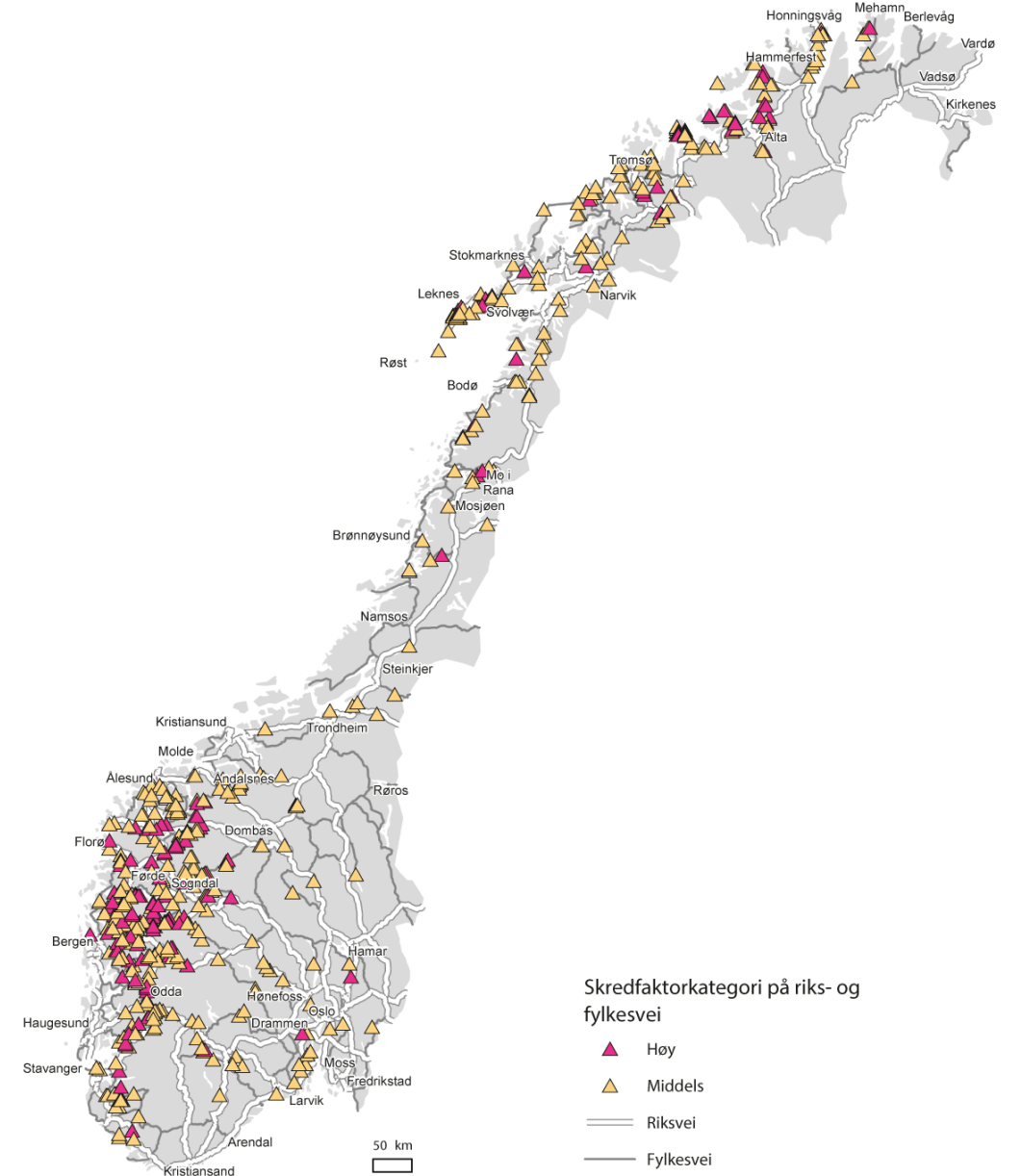
# Inventory of road segments exposed to landslides or avalanches



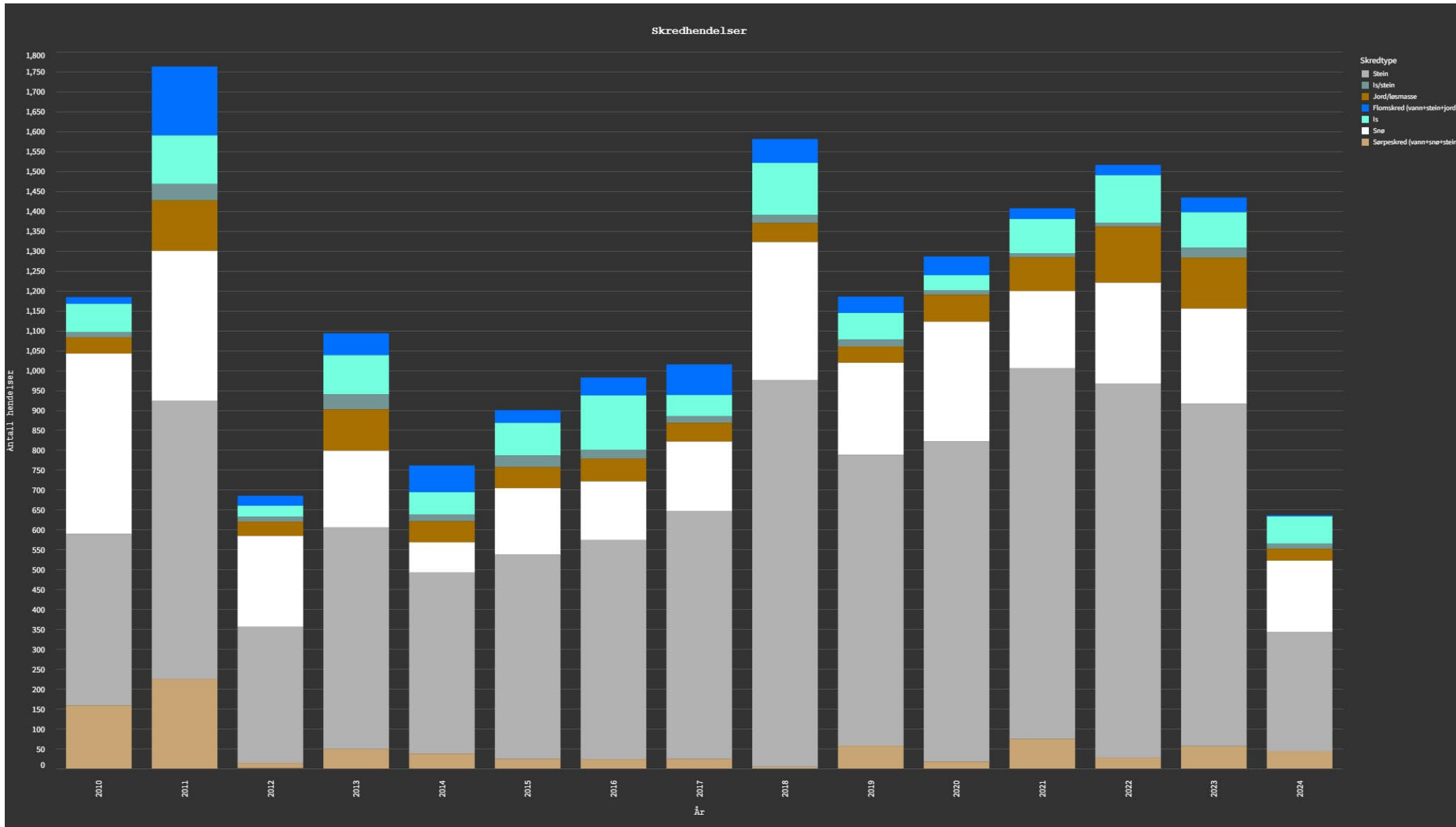
Statens vegvesen

- Objects in the national road database
- Updated October 2023 – part of delivery to NTP

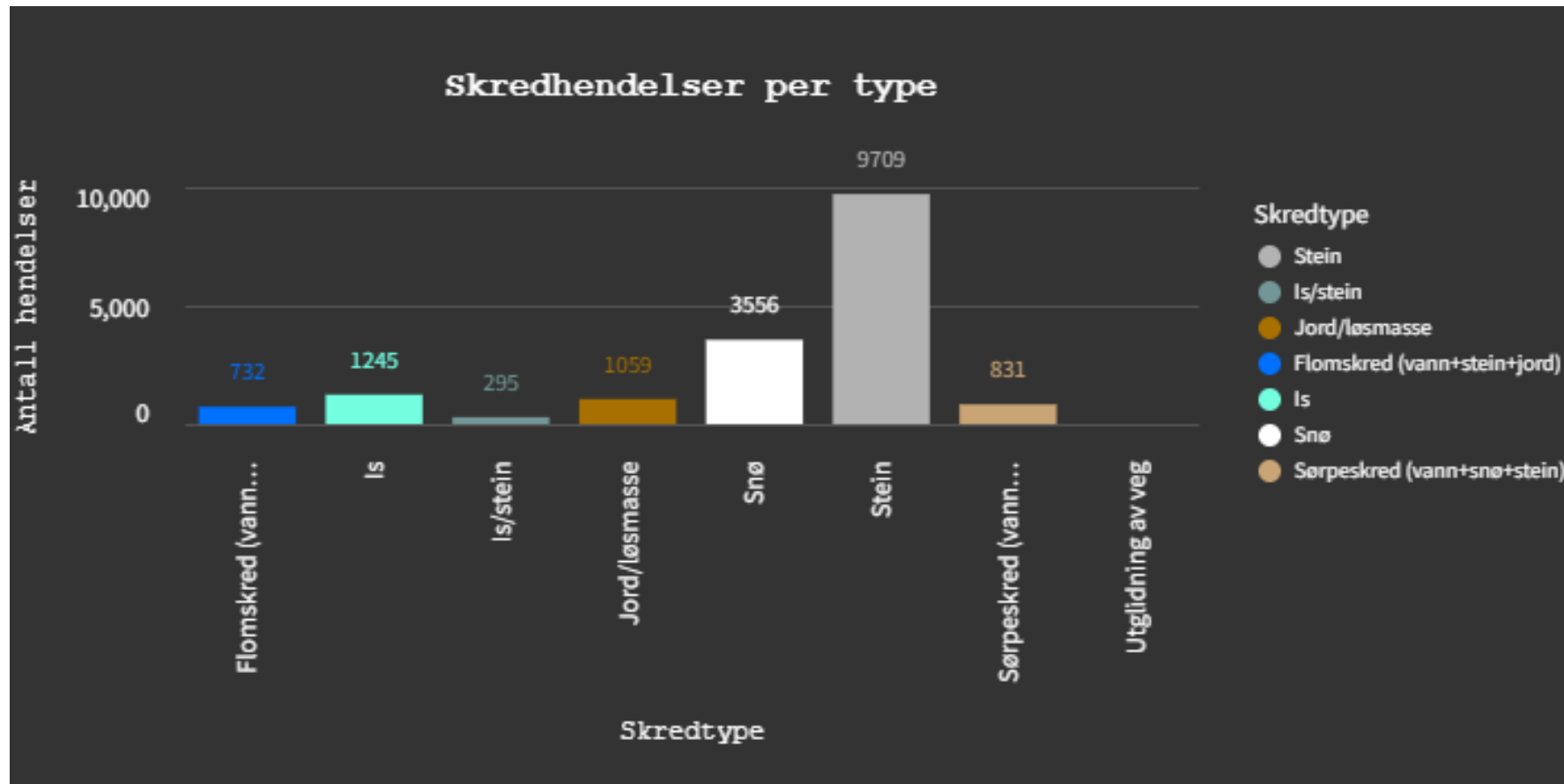
Vegkategori/fylke	Antall skredpunkt				Total
	High	Medium	High and medium	Low	
County roads total	123	419		1149	1691
Agder		1	1		
Akershus		4	4		
Buskerud		1	1		
Finnmark	9	16	25		
Innlandet	2	3	5		
Møre og Romsdal	9	72	81		
Nordland	11	36	47		
Rogaland	8	25	33		
Telemark	1	13	14		
Troms	12	88	100		
Trøndelag		3	3		
Vestfold		5	5		
Vestland	71	152	223		
Østfold			0		
<b>National roads</b>	<b>78</b>	<b>177</b>		<b>206</b>	<b>461</b>



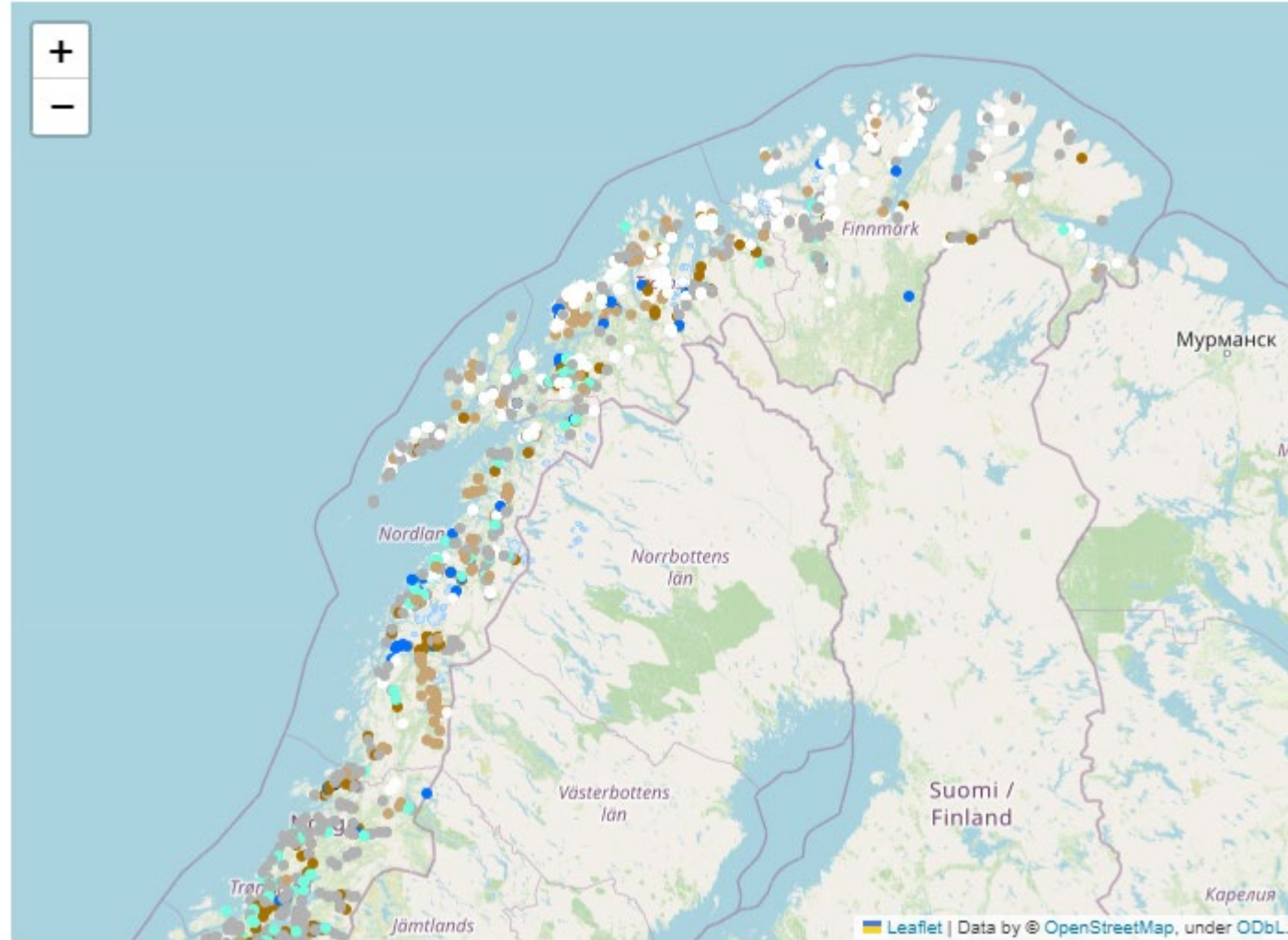
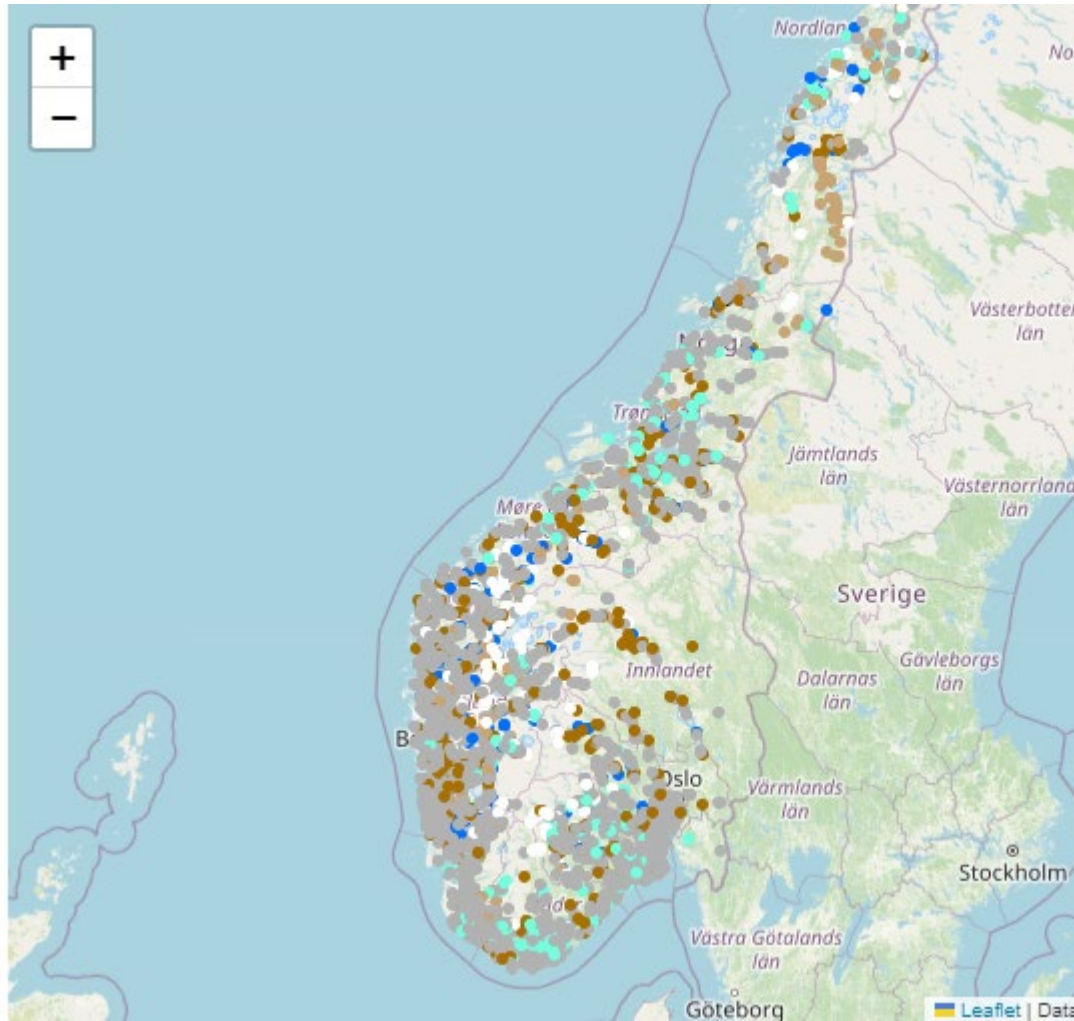
# Landslides and avalanches from natural slopes 2010-2024



# Landslides and avalanches from natural slopes 2010-2024, by type



# Landslides and avalanches from natural slopes 2010-2024





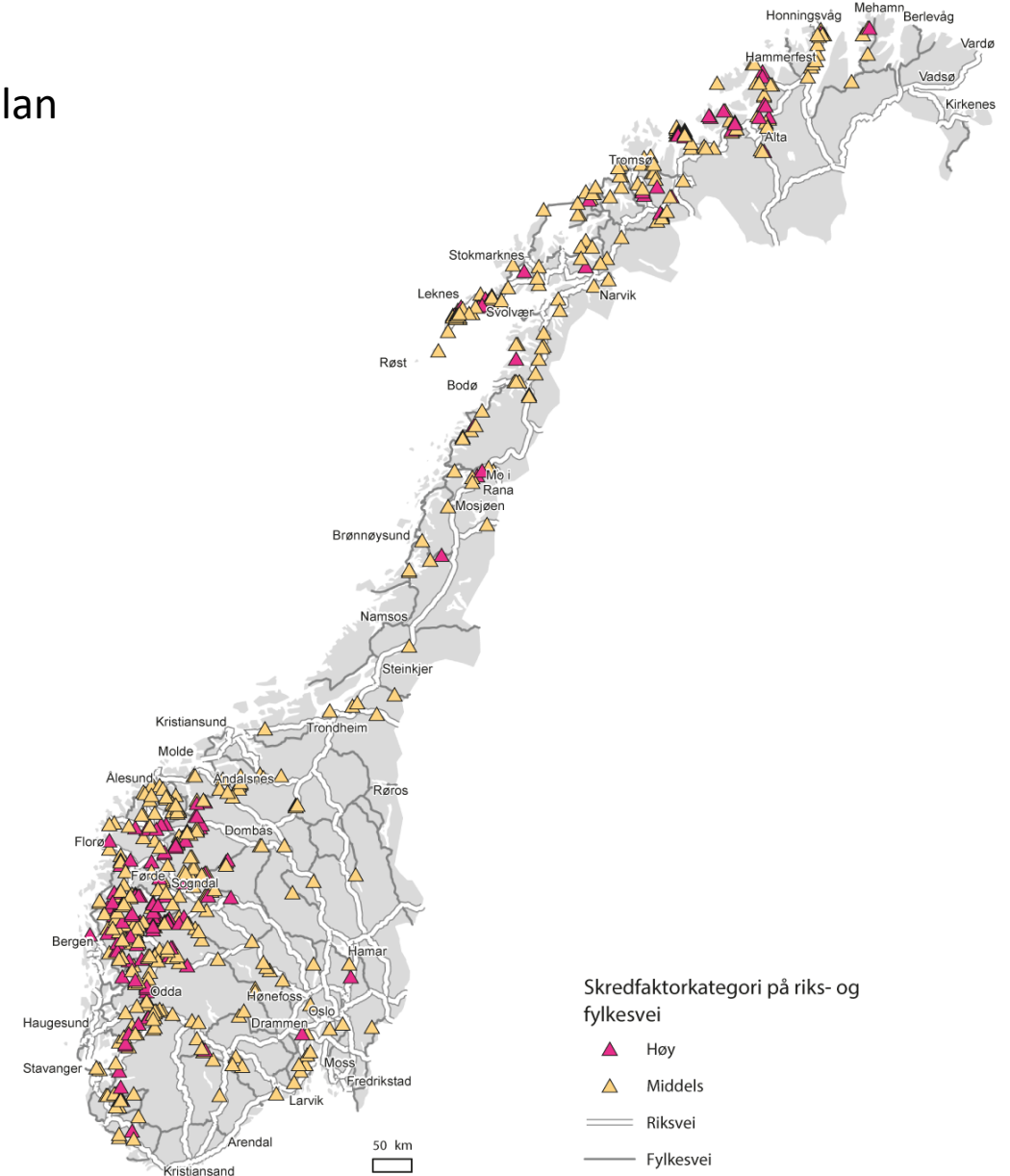
Inventory of road segments exposed to landslides or avalanches

Avalanche/landslide hazard index

# Inventory of road segments exposed to landslides or avalanches

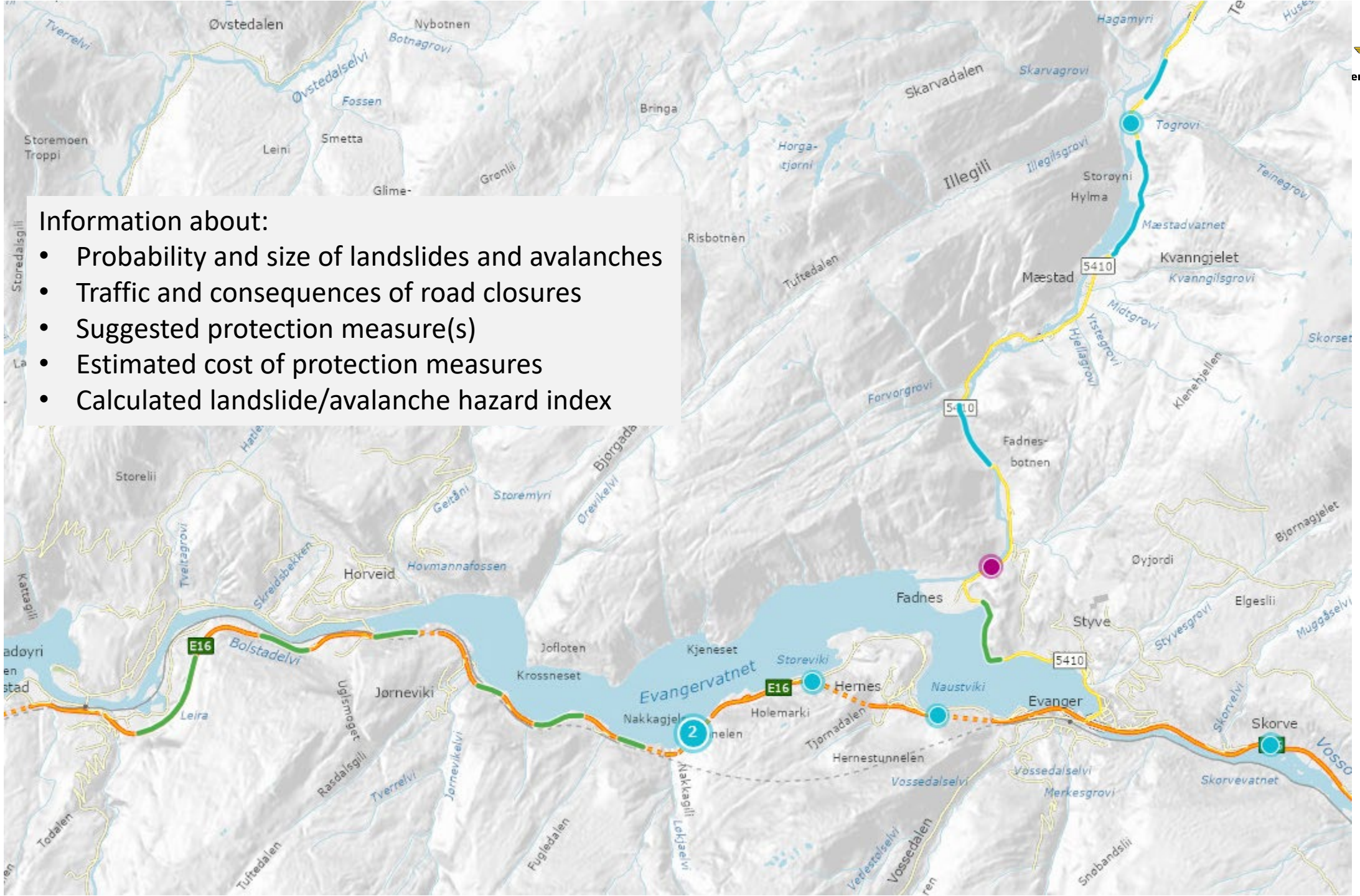
- Objects in the national road database
- Has been revised every 4 years as an input to National Transport Plan
- Last updated October 2023 – part of delivery to NTP

Vegkategori/fylke	Antall skredpunkt				Total
	High	Medium	High and medium	Low	
County roads total	123	419		1149	1691
Agder		1	1		
Akershus		4	4		
Buskerud		1	1		
Finnmark	9	16	25		
Innlandet	2	3	5		
Møre og Romsdal	9	72	81		
Nordland	11	36	47		
Rogaland	8	25	33		
Telemark	1	13	14		
Troms	12	88	100		
Trøndelag		3	3		
Vestfold		5	5		
Vestland	71	152	223		
Østfold			0		
<b>National roads</b>	<b>78</b>	<b>177</b>		<b>206</b>	<b>461</b>



### Information about:

- Probability and size of landslides and avalanches
- Traffic and consequences of road closures
- Suggested protection measure(s)
- Estimated cost of protection measures
- Calculated landslide/avalanche hazard index





# Inventory of road segments exposed to landslides or avalanches

Road Category/County	Number of locations					Estimated cost for protection (mill 2024)			CAD
	High	Medium	High and medium	Low	Total	Høy	Middels	Høy og middels	
County roads total	123	419		1149	1691	36868	23659	60527	<b>7750</b>
Agder		1	1				770	770	
Akershus		4	4				38	38	
Buskerud		1	1				19	19	
Finnmark	9	16	25			2300	2530	4830	
Innlandet	2	3	5			143	72	215	
Møre og Romsdal	9	72	81			3530	645	4175	
Nordland	11	36	47			2073	3150	5223	
Rogaland	8	25	33			3874	3395	7269	
Telemark	1	13	14			158	259	417	
Troms	12	88	100			6527	7386	13913	
Trøndelag		3	3				136	136	
Vestfold		5	5				52	52	
Vestland	71	152	223			18262	5207	23469	
Østfold			0					0	
<b>National roads</b>	<b>78</b>	<b>177</b>		<b>206</b>	<b>461</b>	<b>26884</b>	<b>8474</b>	<b>35358</b>	<b>4500</b>

# Landslide avalanche hazard index is the sum of six different factors

- Hazard index = F1 + F2 + F3 + F4 + F5 + F6

Factor	Based on	Maximum contribution to index
F1 Traffic amount	Average annual daily traffic	2
F2 Avalanche hazard	Probability and size	2
F3 Detours	Diversion time due to closed road	1,5
F4 Road closures	Closures due to avalanches and landslides	1,5
F5 Closures due to avalanche danger	Closures due to danger of avalanches and landslides	1
F6 Neighbour avalanche	Possibility of being hit by new avalanche when waiting at a closed road	1

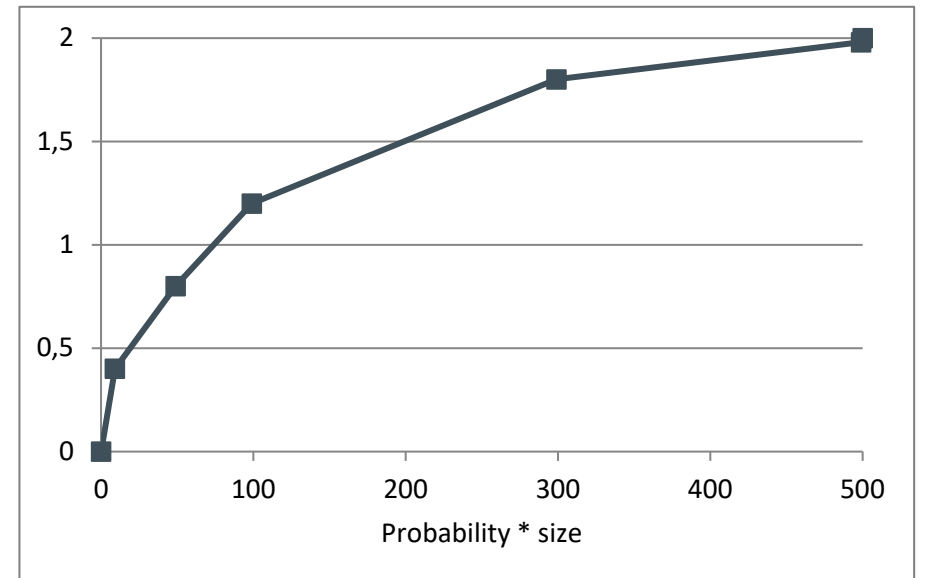
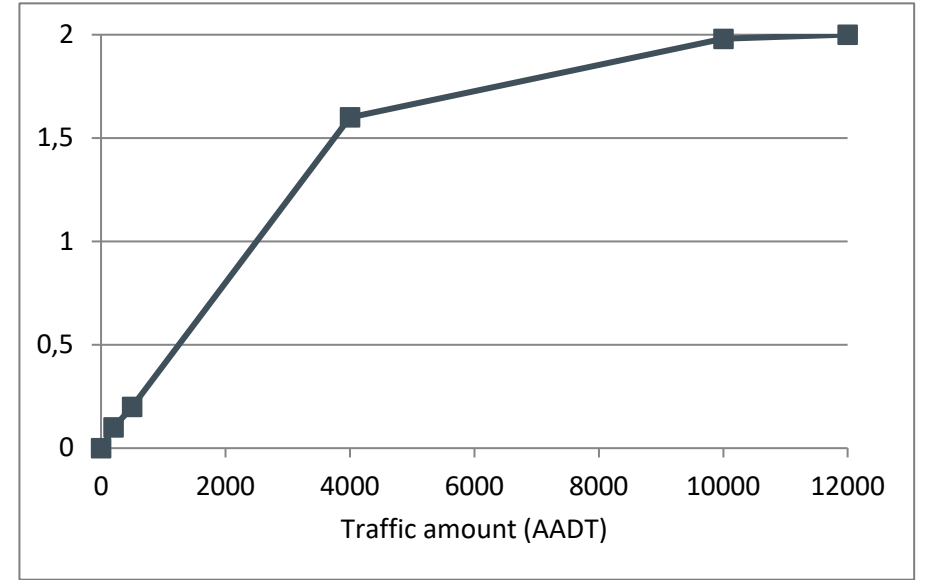
- Category based on index:

Landslide index	Category
3,50-9	High
2,50-3,49	Medium
0-2,49	Low

# Factors included in the landslide index (1/3)



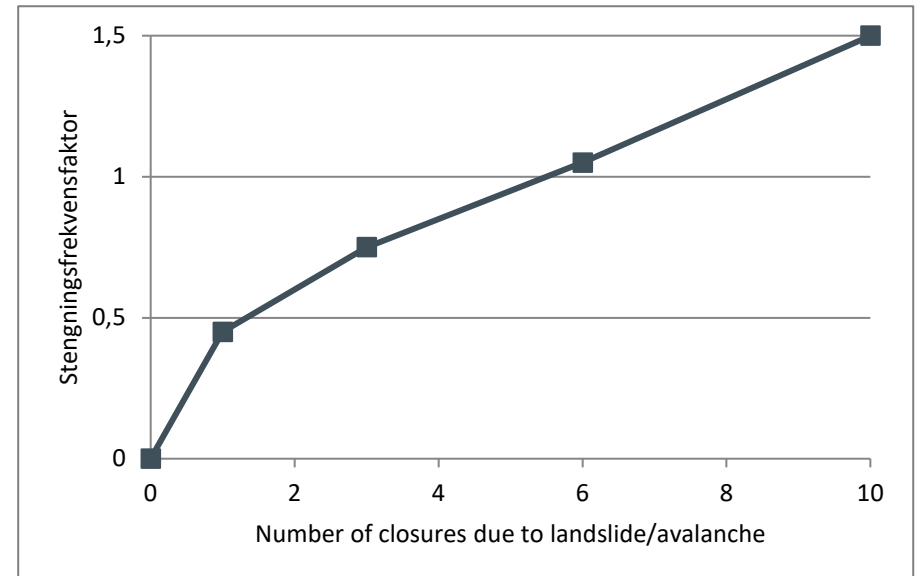
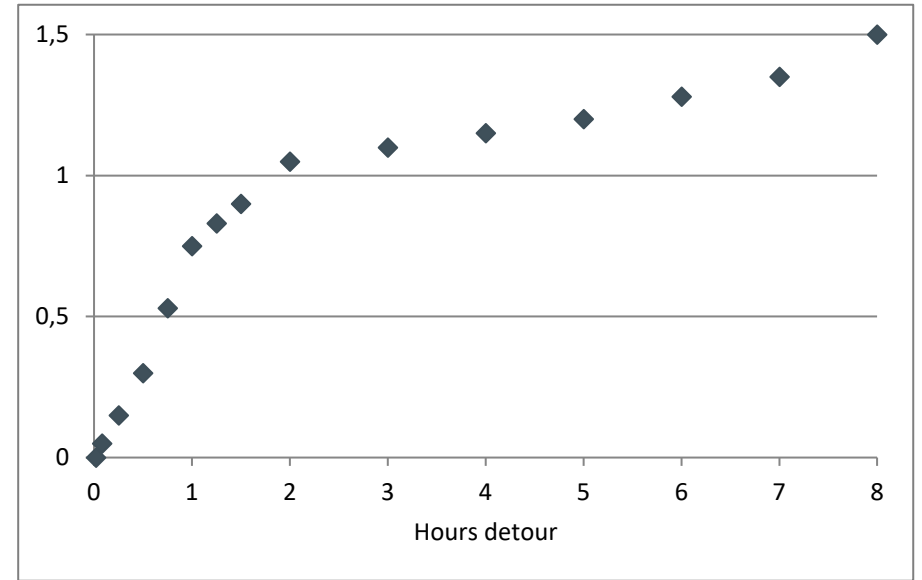
- Traffic amount
  - Based on daily average traffic numbers, easily available
  - Represent both the personal risk and problems related to closed roads and isolation
  - Varies between 0 and 2,00
- Landslide/avalanche hazard
  - Based on probability of landslides/avalanches happening, and how large they normally are
  - Represent possibility for future closures and risk to road users
  - Varies between 0 and 2,00



# Factors included in the landslide index (2/3)

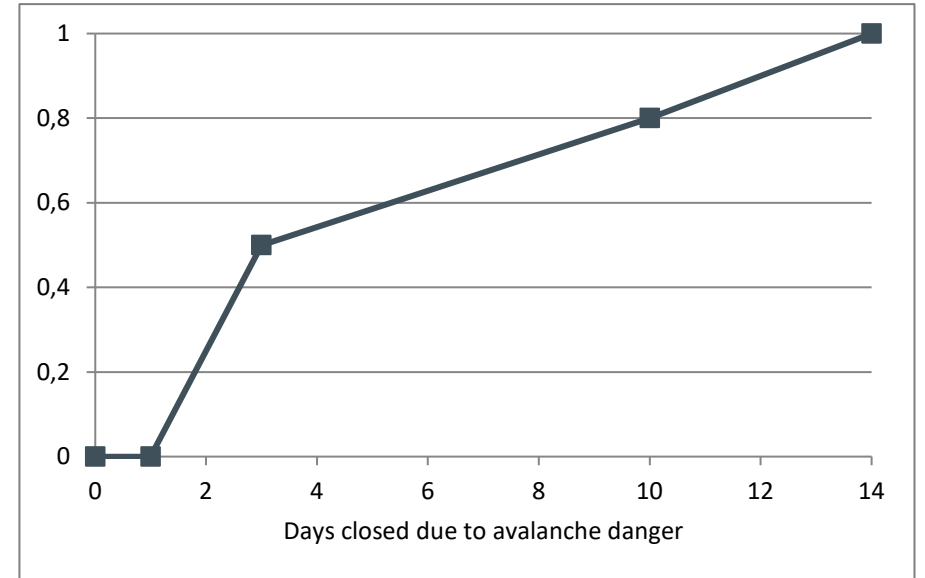


- Detours
  - How long is the alternate route if the road is closed
  - Number of hours driving, up to 8 hours
  - Varies between 0 and 1,50
  
- Road closures
  - How often the road has been closed due to landslides/avalanches
  - Number of times a year
  - Varies between 0 and 1,50



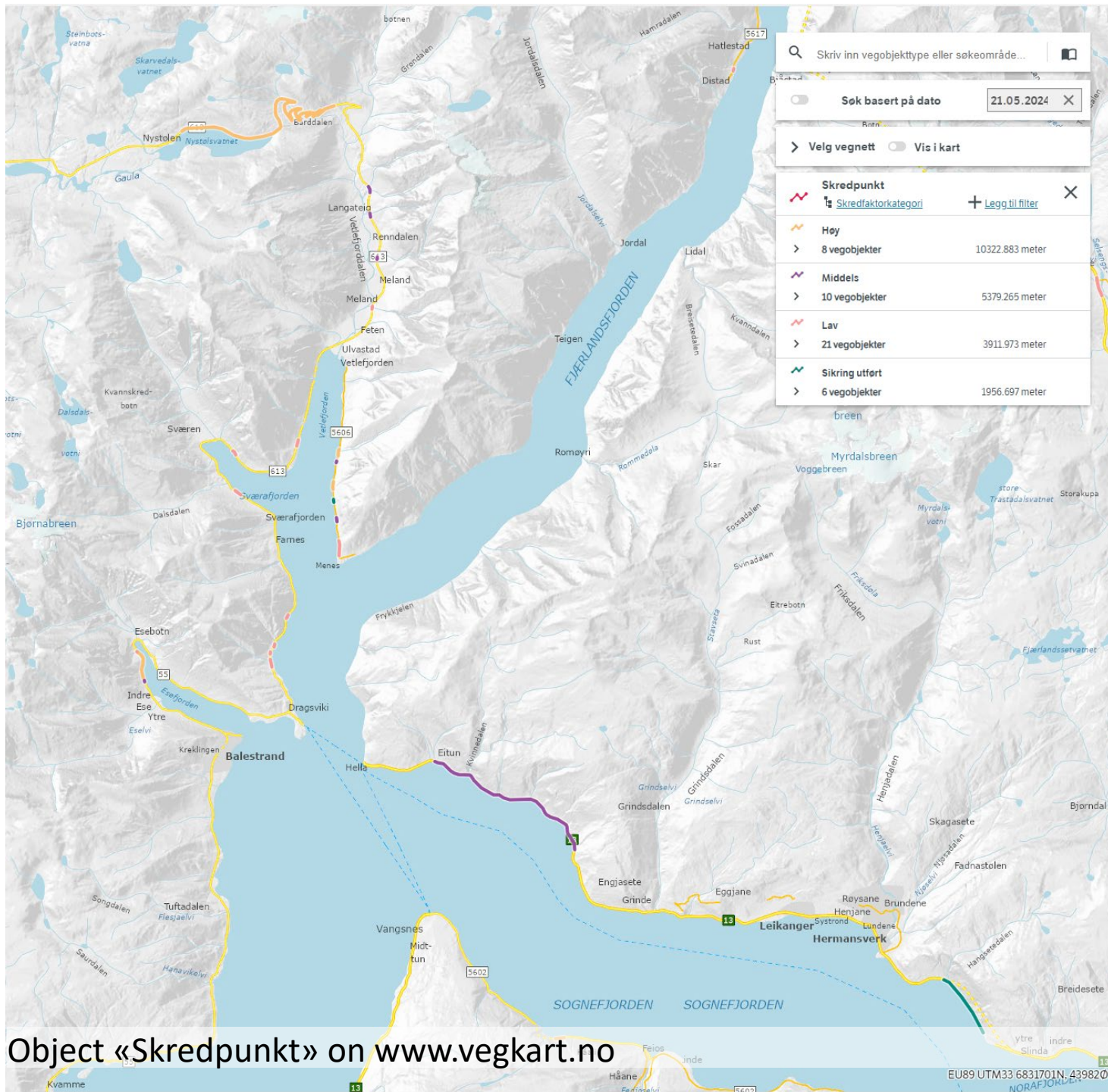
# Factors included in the landslide index (3/3)

- Road closure due to avalanche danger
  - How many days the road has been closed due to danger of landslide/avalanche every year
  - Only applies when the detour is more than 2 hrs
  - Varies between 0 and 1,00



- «Neighbouring» avalanches
  - Risk of being hit by another avalanche while waiting for reopening of the road
  - Varies between 0 and 1,00

Neighbour avalanche	Factor
No	0
Two paths, low simultaneity	0,50
Two paths, high simultaneity	0,80
Several paths	1,00



Søk basert på dato 21.05.2024

Velg vegnett  Vis i kart

**Skredpunkt**

	Høy	> 8 vegobjekter	10322.883 meter
	Middels	> 10 vegobjekter	5379.265 meter
	Lav	> 21 vegobjekter	3911.973 meter
	Sikring utført	> 6 vegobjekter	1956.697 meter

**Skredpunkt**

Vegsystemreferanser:  
 FV613 K S2D1 m12730-20429  
 FV613 K S3D1 m0-1

Navn: **Gaularfjellet**

ID: **1469845991**

ÅDT: **157**

ÅDT år: **2023**

Snøskred, sannsynlighet: **20**

Snøskred, bredde: **40 m**

Omkjøring: **Ingen omkjøringsmulighet**

Stengningsfrekvens, skred: **5**

Stengningdøgn, skredfare: **15**

Naboskred: **Flere skredløp**

F1 Trafikkmengde-faktor: **0.08**

F2 Skredfarefaktor: **2**

F3 Omkjøringsfaktor: **1.5**

F4 Stengningsfaktor: **0.95**

F5 Skredfarestengningsfaktor: **1**

F6 Naboskredfaktor: **1**

Skredfaktor: **6.53**

Skredfaktorkategori: **Høy**

Planstatus: **Idé**

Sikringstiltak A: **Vinterstengning**

Kostnadsoverslag (mill kr) for sikringstiltak A: **0 mkr**

Kostnadsnivå år: **2019**

Usikkerhet kostnad: **0 %**

Utført anslag: **Nei**

Merknad: **Vegen er vinterstengt på grunn av kombinasjon av drifts- og rasproblematikk**

Navn: **Kjenesskreda og Høleskreda**

ID: **151**

ÅDT: **700**

ÅDT år: **2023**

Snøskred, sannsynlighet: **2.4**

Snøskred, bredde: **120 m**

Søpeskred, sannsynlighet: **0.25**

Søpeskred, bredde: **20 m**

Omkjøring: **2 t**

Stengningsfrekvens, skred: **2.4**

Stengningdøgn, skredfare: **4.5**

Naboskred: **Flere skredløp**

F1 Trafikkmengde-faktor: **0.28**

F2 Skredfarefaktor: **1.78**

F3 Omkjøringsfaktor: **1.05**

F4 Stengningsfaktor: **0.66**

F5 Skredfarestengningsfaktor: **0**

F6 Naboskredfaktor: **1**

Skredfaktor: **4.77**

Skredfaktorkategori: **Høy**

Planstatus: **Reguleringsplan**

Sikringstiltak A: **Bru**

Kostnadsoverslag (mill kr) for sikringstiltak A: **815 mkr**

Kostnadsnivå år: **2022**

Usikkerhet kostnad: **40 %**

Restrisiko for sikringstiltak A: **0**

Sikringstiltak B: **Tunnel og overbygg**

Kostnadsoverslag (mill kr) for sikringstiltak B: **533 mkr**

Restrisiko for sikringstiltak B: **0.001**

Utført anslag: **Ja**

Object «Skredpunkt» on www.vegkart.no

EU89 UTM33 6831701N, 439820

# A little background on the index

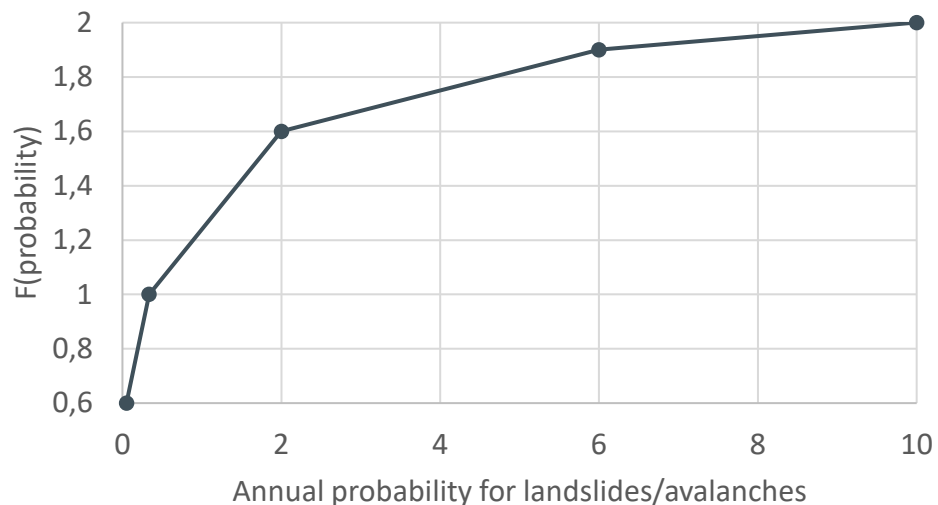
- Originally developed 2002/2003
- Revised in 2010/2011
- Used in regional inventories / protection plans made in 2011, 2015, 2019 and 2023
  
- Challenges with the index:
  - What is valued the most?
  - Are factors valued the same way by everyone?

# New (revised) avalanche landslide index

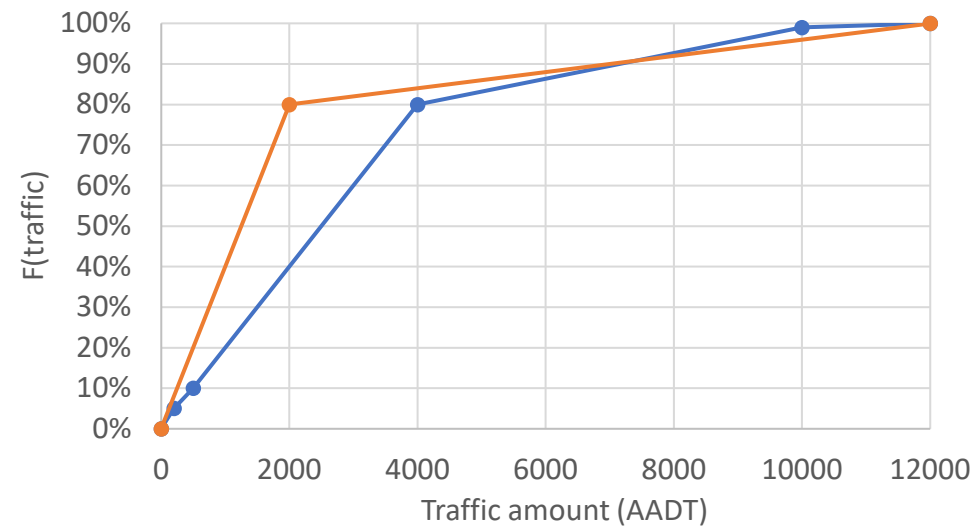
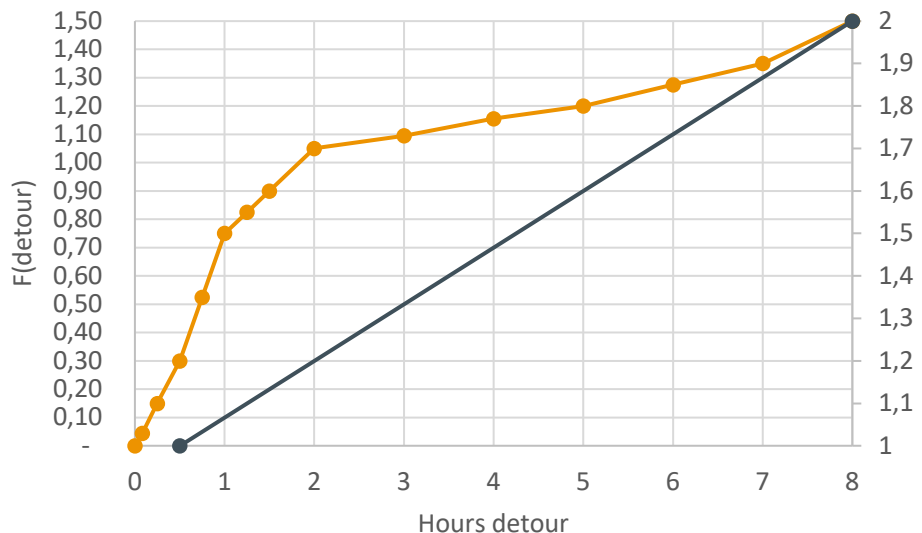
- Based on four factors
  - Probability
  - Size
  - Detours
  - Traffic
  
- Landslide index =  $F(\text{probability}) * F(\text{size}) * F(\text{detour}) * F(\text{traffic})$



# Factors in new index



Avalanche size (width)		F(size)
<b>Small</b>	< 25 m	1
<b>Ca. 50 m wide</b>	25-75 m	1,2
<b>Ca. 100 m wide</b>	75-125 m	1,4
<b>Ca. 150-250 m wide</b>	125-275 m	1,6
<b>Big, more than 300 m wide</b>	>275	1,8



—●— gjeldende modell    —●— nytt forslag

—●— existing model    —●— new model

# Summary



- New/revised model isn't yet described properly
- National road database must be updated with calculations of new model
- Old model will still be available in road database
  
- New model will change what locations are in which categories
- Factors today are valued based on how much they «count» – many locations have too high probabilities

# Thank you for your attention

- Any questions?
- Feel free to contact me by mail or teams: [heidi.bjordal@vegvesen.no](mailto:heidi.bjordal@vegvesen.no)

